

**AGENDA ITEM 6****RHONDDA CYNON TAF COUNTY BOROUGH COUNCIL****CABINET****25<sup>TH</sup> JUNE 2015****INTERMEDIATE CARE FUND ALLOCATION FOR CWM TAF : 2015 – 2016****REPORT OF GROUP DIRECTOR, COMMUNITY & CHILDREN'S SERVICES**

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**1. PURPOSE OF REPORT**

The purpose of this report is to provide the Cabinet with an update on the Intermediate Care Fund (ICF) and its allocation within Cwm Taf for 2015/16.

**2. RECOMMENDATION**

It is recommended that Members:

- 2.1 Note the allocation of the ICF for 2015/16 as endorsed by the Cwm Taf Social Services and Wellbeing Partnership Board.
- 2.2 Note that further guidance is awaited on an indicative allocation of £243k for innovations.
- 2.3 Note that a comprehensive evaluation framework will be developed and monitored through the Cwm Taf Social Services and Wellbeing Partnership Governance arrangements to meet Welsh Government requirements.
- 2.4 Note the allocation of the ICF Grant in Cwm Taf for 2015/16 as agreed by the Cwm Taf Social Services and Wellbeing Board on the 14<sup>th</sup> of May 2015.

**3. BACKGROUND**

- 3.1 In January 2014 Welsh Government announced the Intermediate Care Fund for 2014/15 for all regional collaboration footprints. The aim of the fund is to maximise support for older people requiring intermediate care by developing new models of sustainable integrated services that maintain and increase people's well being and independence. The objectives of the fund are to:

- Improve care co-ordination between health, social care, third sector and Housing;
- Promote/maximise independent living opportunities;
- Support recovery by increasing reablement provision;

- Establish more proactive approaches; and
  - Avoid unnecessary admission or delayed discharge.
- 3.2 The Cwm Taf health & social care economy was awarded £4.37m non-recurrently in 2014/15, which included both revenue and capital funding. The proposal developed by Cwm Taf partners (including the UHB, the Local Authorities and the County Voluntary Councils) was informed by the “Statement of Intent – Integrated Care” (March 2014) and grouped in to five themes as follows:
- Project management and evaluation;
  - Laying the foundations for transforming services;
  - Promoting well being;
  - The significance of the physical environment;
  - Commissioning for the whole health and social care economy.
- 3.3 Practice Solutions Wales were commissioned by the Cwm Taf partners to undertake the evaluation of the fund and its impact on the health, care and well-being of the over 65 years population in Cwm Taf.
- 3.4 Through the '**Laying the Foundations for Transforming Services**' work-stream the partners commissioned additional capacity to support more people to be discharged safely and more speedily from hospital, whilst the numbers of people needing support to achieve that safe and speedy discharge has continued to increase.
- 3.5 Within the '**Promoting Well-being**' work-stream the Neighborhood Capacity Fund was established and distributed to both large and small community groups and Third Sector organisations, enabling greater access to local facilities for older people, some of whom will be frail and/or socially isolated, and some of whom will be at an early stage of recognising their need and wish for support. Five new Community Co-ordinators were appointed and have begun to help individuals to identify local sources of support that have the potential to be sustainable over many years, with the key ingredient being a real choice made by the people themselves. In addition one of the Community Co-ordinators is linked to primary care services. She is promoting locally-based, community-organised activities as appropriate and alternative responses to older people's frailty and their wish for support, and in some cases care.
- 3.6 In the '**Physical Environment**' work-stream, there has been a good deal of activity in 'housing-related services', with increased activity to adapt people's own homes to make them more likely to be a 'home for life', and negotiations with Registered Social Landlords around providing some adapted and accessible accommodation options for frail older people. There has also been significant investment in equipment and Joint Equipment Services.
- 3.7 In the '**Commissioning**' work-stream work has been completed to put in place a Joint Commissioning Statement for Older People's services across

the Cwm Taf Region to replace the separate strategies and approaches of each of the public sector agencies.

#### **4. INTERMEDIATE CARE FUND 2015/16**

- 4.1 Originally the Intermediate Care fund was provided for 2014/15 as a non-recurrent grant, however indications were given in the New Year that a recurrent allocation of £20m for intermediate care would be made available across Wales from 2015/16. Discussions started within the ICF Partnership about the need to continue to progress those schemes which were deemed to have been successful. However confirmation of funding and guidance was not received from Welsh Government until 17<sup>th</sup> April 2015 (attached as **Annexes 1 and 2**).
- 4.2 The guidance once received, confirmed that the Cwm Taf Partnership would receive two allocations:
- **£1,698,000** to fund the continuation of successful ICF schemes; and
  - An indicative allocation of **£243,000** for innovative schemes. (Further guidance on this second component is awaited, so whilst some priorities are identified for its use, no recommendations are yet being made.)
- 4.3 Whilst the recurrent allocation of £1.698m is welcome, it is clearly far less than the £4.37m which was received in 2014/15 and is revenue funding only.
- 4.4 As a consequence, there have therefore been some detailed and challenging discussions within the Partnership about its use, but ultimately agreement has been reached that ensures a balanced position,
- 4.5 To reach the final recommendation for the Fund the Cwm Taf Social Services & Well-being Partnership Board adopted the following principles:
- ICF funding has been considered within the wider context of additional funding from Welsh Government.
  - The ICF allocation confirmed by Welsh Government would be challenged by the UHB's Director of Finance on the basis that a 9.7% share is 'out of kilter' with other funding allocations.
  - Those schemes deemed to be successful were identified on the basis of:
    - Outcomes of the quarter 3 evaluation which was undertaken by Practice Solutions;
    - Alignment with the Joint Commissioning Statement for Older People; and
    - Alignment with the Social Services & Well-being (Wales) Act 2014.

- Schemes on the prioritisation schedule have all been agreed in principle. However, the total full year effect of these schemes exceeds the funding available and consequently an element of 'top slicing' will be applied.
- Ongoing evaluation will be undertaken in-house within the Partnership
- A formal review of all agreed schemes will be built in at 12 months informed by the quarterly evaluations.

4.6 Attached as **Annex 3** is the recommended fund allocation that was endorsed by the Cwm Taf Social Services & Well-being Partnership Board on the 14<sup>th</sup> of May 2015 that includes the priority schemes for consideration under the innovation schemes component.

## 5. **CONCLUSION**

5.1 £1,698,000 has been allocated to the Cwm Taf region for 2015/16 to fund the continuation of successful ICF schemes from 2014/15; and an indicative allocation of £243,000 is also available for innovation.

5.2 Whilst agreement between the partners has been reached on the allocation of the £1,698,000 - endorsed by the Cwm Taf Social Services and Wellbeing Partnership Board on the 14<sup>th</sup> of May 2015 - we are awaiting further Welsh Government guidance for the innovation component and whilst the partners have identified some priorities for its use, no recommendations have been made to-date.

5.3 Whilst the recurrent allocation of £1.698m is welcome, it is significantly less than the £4.37m that was received in 2014/15.

**ANNEX 1**

**Albert Heaney**  
**Cyfarwyddwr Gwasanaethau Cymdeithasol**  
**Director of Social Services and Integration**  
**Adran Iechyd a Gwasanaethau Cymdeithasol**  
**Department for Health and Social Services**



**Llywodraeth Cymru**  
**Welsh Government**

To:  
 Chief Executives Local Health Boards  
 Chief Executives Local Authorities  
 Directors of Social Services

Cc: Directors of Finance

17 April 2015

Dear Colleague

**Additional funding for Intermediate Care Fund projects**

You will be aware of the Ministerial announcement at the end of January, confirming an additional £20 million for Intermediate Care Fund projects. Whilst the Intermediate Care Fund (ICF) was originally established for one year only, we have received very positive feedback from regions in relation to the impact of this fund and this has resulted in the Minister for Health and Social Services confirming a £20 million fund for 2015/16. This is to take forward projects funded by the Intermediate Care Fund this year that have proven to be effective at linking out-of-hospital care and social care, to strengthen the resilience of the unscheduled care system. The existing regional partnership arrangements will need to agree which of the current projects will be continued.

The purpose of this letter is to provide more detail in relation to the allocation and handling of the new funding. There are differences between the new funding and the previous ICF, in particular, the new funding is recurrent and revenue only, whereas the previous fund was both revenue and capital, although for only one year. The existing regional partnership arrangements will need to agree which current projects should continue to be funded, although the money will be allocated to health to administer, whereas previously the grant funding was awarded to a lead local authority.

An initial allocation will be made to continue funding ICF projects that have proven to be successful. This will apply to £17.5 million of the overall £20 million funding and the respective allocations are set out in Doc 1.

Whilst the allocation will be via Health Boards, it will be for the existing regional partnerships comprising health, local authorities, housing and the third and independent sectors to utilise this funding, ensuring that this is undertaken in collaboration with all partners. The existing regional partnerships will need to agree and sign-off the projects that will continue to be funded



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during 2015/16. There will not be an approval process this year, instead you will simply need to formally notify Welsh Government of the projects that will continue to be funded.

The existing ICF requires each region to undertake formal evaluation. Whilst the results of the evaluation are not yet available, there will be flexibility provided in year to reallocate spend on new models and approaches in line with the evidence from this evaluation. Where there is a significant change in funding of projects, regional partnerships would be expected to inform Welsh Government. Note that any costs associated with evaluation during 2015/16 will need to be covered from the respective funding for this financial year.

The intention is to continue with the existing monitoring arrangements. This will include regional partnerships providing quarterly reports, updating on progress and for officials to attend their respective board meetings on a regular quarterly basis. This approach has proven extremely beneficial to regional partnerships and Welsh Government officials alike in terms of gathering information and evidence on the impact and benefits of the new approaches and delivery models. It has also provided an opportunity for sharing learning across the regional partnerships.

In relation to the remaining £2.5 million, the priority for this funding will be to ensure that where there is evidence of good practice in one or more regions, for this to be spread more widely across Wales. This will be based on the information provided by regions, the learning event and evidence from the formal evaluation. The priority for the funding is to continue to focus on improved outcomes for older people and help address the pressures on unscheduled care. At this stage the scope will not be widened beyond older people. We will arrange to discuss this with you in more detail and further information will follow on the areas identified for funding through the £2.5 million.

I would be grateful if you could continue to work with Lisa Dunsford and Neil Jones in my team as your main points of contact and they will be in touch with you shortly to discuss the arrangements within your respective areas. They can be contacted by email or telephone on [Lisa.dunsford2@wales.gsi.gov.uk](mailto:Lisa.dunsford2@wales.gsi.gov.uk) (029 2082 1587) and [Jones.Neil@Wales.GSI.Gov.UK](mailto:Jones.Neil@Wales.GSI.Gov.UK) (029 2082 5860).

Yours sincerely



**ALBERT HEANEY**  
**Director of Social Services and Integration**

Enc. Document 1 – Funding allocations

## ANNEX 2

## DOC 1 Allocation for £20 million for Intermediate Care Fund projects (on a regional basis)

| Region           | % share (1) | Allocation -<br>£17,500k (2) | Indicative<br>allocation -<br>£2,500k (3) | Total Allocation |
|------------------|-------------|------------------------------|---|------------------|
| North Wales      | 23.90       | 4,183                        | 598                                       | 4,780            |
| Mid and West     | 18.80       | 3,290                        | 470                                       | 3,760            |
| Western Bay      | 17.30       | 3,028                        | 433                                       | 3,460            |
| Cwm Taf          | 9.70        | 1,698                        | 243                                       | 1,940            |
| Gwent            | 18.00       | 3,150                        | 450                                       | 3,600            |
| Cardiff and Vale | 12.30       | 2,153                        | 308                                       | 2,460            |
| <b>Total</b>     | <b>100</b>  | <b>17,500</b>                | <b>2,500</b>                              | <b>20,000</b>    |

## NOTES

(1) Based on Older Adults' PSS formula. Figures rounded to nearest £1,000

(2) Allocations will include costs for evaluation work incurred during the 2015/16 year on the Intermediate Care Fund

(3) These are provisional indicative figures only and the final amounts will vary depending on the work being taken forward, further detail to follow.

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ANNEX 3

| ICF SCHEMES  |         |                  |
|--|---------|------------------|
| Scheme   | Lead    | FYE from 2014/15 |
| <b>EXISTING SCHEMES</b>  |         |                  |
| <b>Strategic Priority: Supportive Communities - Building Community Capacity</b>                    |         |                  |
| Community Co-ordinators  | VAMT    | £265,000         |
| Neighbourhood Capacity Grant   | VAMT    | £150,000         |
| 5 Ways to Wellbeing  | MIND    | £50,000          |
| <b>Strategic Priority: Housing Related Support</b>   |         |                  |
| Capacity within Local Authorities to improve waiting times for DFGs                                | RCT/MT  | £82,000          |
| Capacity within Local Authorities to improve waiting times for DFGs                                | Merthyr | £15,000          |
| <b>Strategic Priority: Single Point of Access</b>  |         |                  |
| Development of the Single Point of Access  | RCT     | £52,000          |
| <b>Strategic Priority: Integrated Community Health &amp; Social Care Services (@Home Services)</b> |         |                  |
| Additional Social Workers  | RCT     | £310,000         |
| Additional Social Workers  | Merthyr | £85,000          |
| Complex Discharge Team   | UHB     | £120,000         |

| Proposed Option: £17,000 reduction to Community Coordinators Overhead Charges plus 19.1% topslice across all other non 3rd sector partners (Assuming Cwm Taf allocation of 9.7% of £17.5M) |  |          |   |
|--|--|----------|---|
| Bid's against £17.5M (i.e.. £20M excl innovation fund)   | Topslice applied to specific proposals | Total    | Discussion / Comments   |
|  |  |          |   |
| £265,000   | (£17,000)                              | £248,000 | Subject to final sign off service cost breakdown.   |
| £50,000  | £0                                     | £50,000  | Additional funded to be considered against the innovation fund  |
| £50,000  | £0                                     | £50,000  |   |
| £0   | £0                                     | £0       |   |
| £0   | £0                                     | £0       |   |
| £0   | £0                                     | £0       | Funding to be considered from innovation fund   |
|  |  |          |   |
| £212,500   | (£40,705)                              | £171,795 | Consideration of effect any topslice may have on FTE configuration of staff resource.   |
| £63,750  | (£12,212)                              | £51,538  |   |
| £120,000   | (£22,986)                              | £97,014  | Breakdown of costs / posts required to inform challenge process and ensure consistency of approach with LA Social Worker / Assessment resource bid above. |

| Initial Innovation Fund Proposals (assuming Cwm Taf allocation is 9.7% of £2.5M) |  |
|--|--|
| Initial Bids   | Discussion / Comments                                |
|  |  |
| £0   | No plan to include in innovation fund - at this time |
| £0   | <b>See Below</b>                                     |
| £0   | No plan to include in innovation fund - at this time |
|  |  |
| £0   | No plan to include in innovation fund - at this time |
| £0   | No plan to include in innovation fund - at this time |
|  |  |
| £0   | <b>See Below</b>                                     |
|  |  |
| £0   | No plan to include in innovation fund - at this time |
| £0   | No plan to include in innovation fund - at this time |
|  |  |
| £0   | <b>See Below</b>                                     |

| ICF SCHEMES   |         |                  | Proposed Option: £17,000 reduction to Community Coordinations Overhead Charges plus 19.1% topslice across all other non 3rd sector partners (Assuming Cwm Taf allocation of 9.7% of £17.5M) |  |          |  | Initial Innovation Fund Proposals (assuming Cwm Taf allocation is 9.7% of £2.5M) |   |
|---|---------|------------------|---|--|----------|--|--|---|
| Scheme  | Lead    | FYE from 2014/15 | Bid's against £17.5M (i.e.. £20M excl innovation fund)  | Topslice applied to specific proposals | Total    | Discussion / Comments  | Initial Bids   | Discussion / Comments                                     |
| Nursing Home Support Service  | UHB     | £225,000         | £225,000  | (£43,099)                              | £181,901 | need to acknowledge impact on service of reduced resources being available   | £0   | See Below   |
| HMAS+   | UHB     | £330,000         | £0  | £0                                     | £0       |  | £0   | See Below 'Whole System Approach to Community Medication' |
| <b>Strategic Priority: Short Term Intervention &amp; Reablement Service</b>                                 |         |                  |   |  |          |  |  |   |
| Increased Capacity within Intermediate Care, Reablement Service and Initial Response                        | RCT     | £520,000         | £520,000  | (£99,609)                              | £420,391 | Need to acknowledge potential impact of existing service delivery levels as resource will be managed to a cash limit based on weekly allocation of hours | £0   | See below   |
| Increased Capacity within Intermediate Care, Reablement Service and Initial Response                        | Merthyr | £130,000         | £100,000  | (£19,155)                              | £80,845  |  | £0   |   |
| Stroke Early Supported Discharge Service  | UHB     | £308,000         | £308,000  | (£58,998)                              | £249,002 | Need to acknowledge potential impact of existing service delivery levels as resource will be managed to a cash limit based on weekly allocation of hours | £0   | No plan to include in innovation fund - at this time      |
| Enhanced Therapies Provision to Support Early Discharge   | UHB     | £101,000         | £0  | £0                                     | £0       |  | £0   | No plan to include in innovation fund - at this time      |
| Extended Reablement for People with Dementia  | RCT     | £50,000          | £60,000   | (£11,493)                              | £48,507  | Need to acknowledge potential impact of existing service delivery levels as resource will be managed to a cash limit based on weekly allocation of hours | £0   | No plan to include in innovation fund - at this time      |
| Extended Reablement for People with Dementia cost of OT were originally single bid query breakdown of costs | UHB     | £70,000          | £60,000   | (£11,493)                              | £48,507  | need to acknowledge potential impact of existing service delivery levels as resource will be managed to a cash limit based on weekly allocation of hours | £0   | No plan to include in innovation fund - at this time      |
| <b>Strategic Priority: Equipment &amp; Adaptations</b>  |         |                  |   |  |          |  |  |   |



| ICF SCHEMES                                    |                    |                   |
|--|--------------------|-------------------|
| Scheme   | Lead               | FYE from 2014/15  |
| Whole Systems Approach to Community Medication | Integrated Service |                   |
| <b>TOTAL</b>                                   |                    | <b>£2,991,000</b> |

Target based on 9.7% share of £20m

**Proposed Option: £17,000 reduction to Community Coordinations Overhead Charges plus 19.1% topslice across all other non 3rd sector partners (Assuming Cwm Taf allocation of 9.7% of £17.5M)**

| Bid's against £17.5M (i.e.. £20M excl innovation fund) | Topslice applied to specific proposals | Total             | Discussion / Comments |
|--|--|-------------------|-----------------------|
|  |  |                   |                       |
| <b>£2,034,250</b>                                      | <b>(£336,750)</b>                      | <b>£1,697,500</b> |                       |

|            |  |            |  |
|------------|--|------------|--|
| £1,697,500 |  | £1,697,500 |  |
|------------|--|------------|--|

|          |  |    |  |
|----------|--|----|--|
| £336,750 |  | £0 |  |
|----------|--|----|--|

**Initial Innovation Fund Proposals (assuming Cwm Taf allocation is 9.7% of £2.5M)**

| Initial Bids    | Discussion / Comments |
|-----------------|-----------------------|
| tbc             | Value undetermined    |
| <b>£237,000</b> |                       |

|                 |   |
|-----------------|---|
| <b>£242,500</b> | <b>Indicative allocation based on 9.7% of £2.5M all Wales ICF Innovation Fund</b> |
|-----------------|---|

|                 |                             |
|-----------------|-----------------------------|
| <b>(£5,500)</b> | <b>Indicative (Surplus)</b> |
|-----------------|-----------------------------|